

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular meeting of the Council of the City of Vancouver was held on Tuesday, February 22, 1972, in the Council Chamber, at approximately 9:30 a.m.

PRESENT: His Worship the Mayor  
Aldermen Bird, Broome, Calder,  
Hardwick, Linnell, Phillips,  
Rankin, Sweeney and Wilson.

ABSENT: Alderman Adams (Leave of Absence)

CLERK TO THE COUNCIL: R. Thompson.

PRAYER

The proceedings in the Council Chamber were opened with prayer.

ACKNOWLEDGMENT

His Worship the Mayor acknowledged the presence in the Council Chamber of students from the Convent of the Sacred Heart, under the direction of Mrs. Barker.

'IN CAMERA' MEETING

The Council agreed to an 'In Camera' meeting later this day.

ADOPTION OF MINUTES

MOVED by Alderman Linnell,  
SECONDED by Alderman Sweeney,

THAT the Minutes of the Special Council meeting (Public Hearing), dated February 10, 1972, be adopted.

- CARRIED.

MOVED by Alderman Sweeney,  
SECONDED by Alderman Bird,

THAT the Minutes of the Regular Council meeting (including 'In Camera'), dated February 15, 1972, be adopted.

- CARRIED.

MOVED by Alderman Bird,  
SECONDED by Alderman Sweeney,

THAT the Minutes of the Special Council meeting ('In Camera'), dated February 16, 1972, be adopted.

- CARRIED.

COMMITTEE OF THE WHOLE

MOVED by Alderman Sweeney,  
SECONDED by Alderman Bird,

THAT the Council resolve itself into Committee of the Whole, His Worship the Mayor in the Chair.

- CARRIED.

Regular Council, February 22, 1972 . . . . . 2

UNFINISHED BUSINESS

Development Proposals and  
Zoning - Lower Slopes of Kitsilano

It was agreed to defer consideration of this matter to later this day, when delegations will be heard.

COMMUNICATIONS OR PETITIONS

1. Report: 1971 Grey  
Cup Festival

MOVED by Alderman Linnell,

THAT the report of the General Chairman of the 1971 Grey Cup Festival Committee, in respect of the Grey Cup Festival held, including a financial statement, be received for information.

- CARRIED.

2. Alpha and Omega Order

It was agreed to defer consideration of this communication, pending the hearing of a delegation at a later date.

3. British Columbia Building

The Council noted a communication, under date of February 17, 1972, from the Minister of Public Works, following a meeting with Council recently to explain the proposed Provincial building development for Blocks 51 and 61. The Council's acceptance of the plan, in principle, is requested.

MOVED by Alderman Broome,

THAT this communication be received, and be referred to the Director of Planning for preparation of a report for Council, upon which a reply to the Minister can be based.

- CARRIED.

4. Court of Revision (Local  
Improvements): May 11, 1972

The City Clerk enquired if the Council desired to hold the next Court of Revision on Local Improvements, scheduled for May 11, 1972, on the basis of a night meeting.

MOVED by Alderman Bird,

THAT the usual day meeting for this Court be arranged.

- CARRIED.

COMMUNICATIONS OR PETITIONS (continued)

5. Use of Sound Truck: A.T.T.A.C.  
(Grandview-Woodland Area)

MOVED by Alderman Broome,

THAT, pursuant to a request from A.T.T.A.C. for permission to use a sound truck to advertise a community carnival in the Grandview-Woodland area, from 2:00 p.m. to 5:00 p.m., February 24, 1972, approval be given accordingly.

- CARRIED.

6. Alternate Representative:  
City Planning Commission

MOVED by Alderman Bird,

THAT, pursuant to the recommendation of His Worship the Mayor, Alderman Broome be appointed alternate for Alderman Wilson on the membership of the City Planning Commission.

- CARRIED.

7. CFMM Brief to Federal  
Cabinet: Attendance

MOVED by Alderman Bird,

THAT, pursuant to the communication from His Worship the Mayor, dated February 21, 1972, Alderman Wilson, a member of the Board of Directors, and Alderman Broome, President of the UBCM and ex-officio Director of the Federation, be authorized to attend the meeting of the Directors of the Canadian Federation of Mayors and Municipalities, commencing March 26, 1972, in respect of presentation of a brief to the Federal Cabinet.

- CARRIED.

8. UBCM Convention Arrangements

MOVED by Alderman Broome,

THAT, in accordance with the recommendation of His Worship the Mayor, authority be granted to the Mayor to appoint a UBCM Conference Arrangement Committee, in connection with the forthcoming conference, to be held in Vancouver on September 13, 14 and 15, 1972.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS

- A. Board of Administration  
GENERAL REPORT, February 18, 1972

WORKS AND UTILITY MATTERS

Regional Transportation as a  
Greater Vancouver Regional  
District Function  
(Clause 4)

In connection with the subject matter in this clause, it  
was

MOVED by Alderman Phillips,

THAT the Greater Vancouver Regional District be informed  
the Vancouver City Council is prepared to agree, in principle,  
to participate in a Regional transportation function  
(including transit and Regional roads), subject to terms and  
conditions which will be developed and brought back to the Board  
and the individual member municipalities for ratification.

- CARRIED.

MOVED by Alderman Hardwick,

THAT the Board of Administration be requested to prepare  
a further brief, concerning the questions of light rapid transit  
and Regional roads, to be sent to the Regional Transportation  
Committee.

- CARRIED.

Balance of Works and  
Utility Matters

MOVED by Alderman Bird,

THAT Clauses 1 to 3, in the Board of Administration  
report (Works and Utility Matters), dated February 18, 1972, be  
adopted; and that Clause 5 be received for information.

- CARRIED.

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Council agreed to change the order of the Agenda at this  
time, to proceed as follows.

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FIRE AND TRAFFIC MATTERS

Complaint from F.W. Cordes re  
4200 and 4300 blocks on Watson Street  
(Clause 1)

MOVED by Alderman Bird,

THAT this clause of the Board of Administration report  
(Fire and Traffic Matters), dated February 18, 1972, be adopted.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Board of Administration  
GENERAL REPORT, Feb. 18, 1972 (cont'd)

FIRE AND TRAFFIC MATTERS (cont'd)

Fire Protection on  
 Burrard Inlet Waterfront  
(Clause 2)

MOVED by Alderman Bird,  
 THAT this clause of the Board of Administration report  
 (Fire and Traffic Matters), dated February 18, 1972, be  
 adopted.

FURTHER, THAT a copy of the report be forwarded to  
 Mr. W. G. Rathie, Chairman of the Vancouver Port Authority, and  
 Member of the National Harbours Board, with the request to  
 comment on the matters contained therein, and whatever action it  
 is intended to take; the Council being of the view that because  
 of the conditions set out in this Clause, it is felt the  
 National Harbours Board should contribute to the upkeep of the  
 fire boat.

- CARRIED.

B. Supply of Fire Trucks

The Board of Administration, under date of February 18,  
 1972, submitted the following report:

'Tenders for the above were opened by your Board of February 7th,  
 1972, and referred to the Fire Chief, City Engineer and Purchasing  
 Agent for report. The officials concerned report as follows:

"This tender called for prices on one only 1050 IPGM Triple  
 Combination Pumper truck and one 125 foot Aerial Platform  
 Truck.

The 5% Provincial Sales Tax is included in all prices in  
 this report."

The Fire Chief reports as follows:

"On November 2, 1971, City Council approved a report from the Fire  
 Chief requesting authority for the purchase of one pumper fire  
 truck and one 125 foot aerial platform truck. This equipment was  
 estimated to cost \$176,000. Council approved \$174,000 in advance  
 of the 1972 Budget, and the remaining \$2,000 would be obtained from  
 resale of the old equipment.

The low bid (Bid No. 1) for the pumper fire truck and the only bid  
 received for the aerial platform meet specifications and are  
 acceptable. The prices received are more than estimated and are  
 compared below:

	<u>1971 Estimate</u>	<u>Bid Price</u>	<u>Difference</u>
Pumper	\$ 36,000.00	\$ 42,477.75	\$ 6,477.75
Aerial Platform	\$140,000.00	\$162,768.90	\$22,768.90
	<hr/>	<hr/>	<hr/>
Total	<u>\$176,000.00</u>	<u>\$205,246.65</u>	<u>\$29,246.65</u>

(continued)

# BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

## Supply of Fire Trucks (continued)

The difference in actual bid prices of the pumper truck and aerial platform compared to the 1971 estimates, is mainly due to the following:

- (a) The 1971 estimate did not include the 5% Provincial Sales Tax.
- (b) The U.S. Government modified its price freeze in November, 1971, which allowed the suppliers of fire fighting apparatus and equipment to raise their prices to the customer to cover the added costs of labor and material. The attached letter from the only bidder to offer an aerial platform Calavar Corporation, explains that the difference between his last estimate to the City and his bid price, is mainly a result of the U.S. Government lifting their price freeze.

In spite of the increase in costs, this equipment is necessary to effectively carry out fire fighting and rescue operations in the City of Vancouver.

## DUTY EXEMPTION ON AERIAL PLATFORM

Only one bid was received and it meets specifications and is acceptable. The bid price for Item 2 includes all taxes and charges except duty. Duty on this item is \$10,928.44 (including 5% Provincial Tax), but has not been included because the local office of the Department of National Revenue has ruled that this equipment is of a class and kind not made in Canada. If the Department of Industry in Ottawa concurs with this ruling, the City will be exempt the \$10,928.44 duty, and only be required to pay a token duty of \$75.00, which has been included in the prices shown in this report.

If the Department of Industry in Ottawa does not concur, then an additional \$10,928.44 will be required over and above the funds asked for in the recommendation. Their decision is not expected to be known for at least 3 months.

## RECOMMENDATION

The Fire Chief recommends that the \$174,000 previously approved by Council in advance of the 1972 Revenue Budget be increased by \$29,246.65 to an amount of \$203,246.65, which includes the 5% Provincial Sales Tax, to provide for the increase in costs of the equipment."

The Fire Chief, City Engineer, and Purchasing Agent report as follows:

## "Item 1 - 1050 IPGM Triple Combination Pumper Fire Truck

Three bids were received for this item, all meet specifications, and the low bid, Bid No. 1, is acceptable.

## CONDENSED TABULATION

<u>Bid Number</u>	1.	2.	3.
<u>Name of Bidder</u>	HOWARD DISTRIBUTORS	SILVERLINE FIRE EQUIP.	KING SEAGRAVE
Total Cost	\$ 42,477.75	\$ 47,502.00	\$ 49,107.45
Make & Model	Pierreville Ford C907	Thibault Ford C910 (Alternative- Thibault DDT-426 \$46,777.50)	King Seagrave C906
Place of Mfg.	Quebec	Quebec	Ontario

(continued)

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Supply of Fire Trucks  
(continued)

Item 2 - 125 Foot Aerial Platform Fire Truck

Only one bid was received for this item. It meets specifications and is acceptable.

RECOMMENDATION

If the necessary funds are approved, the Fire Chief, City Engineer and Purchasing Agent RECOMMEND acceptance of the bids as follows:

- Item 1. - The low bid submitted by Howard Distributors for the supply of one only 1050 Imperial Gallon Per Minute Triple Combination Pumper Fire Truck, at a total cost of \$42,477.75, which includes the 5% Provincial Sales Tax.
- Item 2. - The only bid received from Calavar Corporation Ltd. for the supply of one only 125 Ft. Aerial Platform Fire Truck at a total cost of \$162,768.90, which includes the 5% Provincial Sales Tax."

Your Board RECOMMENDS that the recommendation of the Fire Chief, City Engineer and Purchasing Agent be approved, subject to contract satisfactory to the Corporation Counsel.'

MOVED by Alderman Phillips,

THAT the recommendations contained in the foregoing Board of Administration report be approved.

- CARRIED.

Board of Administration  
GENERAL REPORT, Feb. 18, 1972 (cont'd)

SOCIAL SERVICE AND  
HEALTH MATTERS

Deserted Wives and  
Children: Maintenance - Clause 2

MOVED by Alderman Calder,

THAT Clause 2 of the Board of Administration report (Social Service and Health Matters), dated February 18, 1972, be adopted.

- CARRIED.

MOVED by Alderman Broome, in amendment,

THAT the following words be added to the motion of Alderman Calder:

'subject to written confirmation being received from the Deputy Minister of the Department of Welfare and Rehabilitation that the Province is prepared to assume its 35% of administrative costs."

- LOST

(The motion of Alderman Calder was put and ----- Carried.)

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Board of Administration  
GENERAL REPORT, Feb. 18, 1972 (cont'd)

SOCIAL SERVICE AND  
HEALTH MATTERS (cont'd)

Balance of Social Service  
and Health Matters

MOVED by Alderman Calder,  
THAT Clause 1 of the Board of Administration report  
(Social Service and Health Matters), dated February 18, 1972,  
be adopted.

- CARRIED.

HARBOURS AND PARKS MATTERS

New Brighton Park Outdoor  
Swimming Pool Replacement Bids  
(Clause 1)

MOVED by Alderman Bird,  
THAT, in respect of this Clause:

- (a) a contract be awarded to Van Construction Co. Ltd.,  
who submitted the low tender in the amount of  
\$388,725 for replacement of New Brighton Park Pool,  
subject to the approval of the Corporation Counsel;
- (b) the agreement between the Mr. and Mrs. P. A. Woodward's  
Foundation and the City in respect of the \$250,000  
matching grant be satisfactory to the Corporation  
Counsel.

- CARRIED.

BUILDING AND PLANNING MATTERS

No. 1 Firehall Replacement  
(Clause 1)

MOVED by Alderman Bird,  
THAT Clause 1 of the Board of Administration report  
(Building and Planning Matters), dated February 18, 1972, be  
adopted.

- CARRIED.

FINANCE MATTERS

Costs of Law Enforcement  
(Clause 3)

In connection with this clause, it was

MOVED by Alderman Phillips,  
THAT the Council prepare an appeal to the Provincial govern-  
ment for assistance with the City's policing costs.

(not put)

(continued)

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Board of Administration  
GENERAL REPORT, Feb. 18, 1972 (cont'd)

FINANCE MATTERS (continued)

Costs of Law Enforcement  
(Clause 3) - (cont'd)

MOVED by Alderman Wilson,

THAT this clause be referred to the Standing Committee on Finance, with a view to preparing a submission to the Provincial government.

- CARRIED.

Grant Request: Vancouver  
Symphony Society  
(Clause 4)

MOVED by Alderman Bird,

THAT this clause be referred to the Finance Committee for attention, when grant requests are under consideration.

- CARRIED.

Municipal Financing Authority:  
Borrowing Power  
(Clause 5)

After due consideration of this clause, it was

MOVED by Alderman Phillips,

THAT the Council would agree only to the broadening of the borrowing powers of the Municipal Finance Authority, if the M.P.P. and C.P.P. funds were made available to the Authority as a source of funds for borrowing.

FURTHER, THAT the Council representatives on the Regional District be instructed accordingly.

- CARRIED.

Balance of Finance Matters

MOVED by Alderman Calder,

THAT Clauses 1 and 2 of the Board of Administration report (Finance Matters), dated February 18, 1972, be adopted.

- CARRIED.

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Council recessed at approximately 10:45 a.m., following which an 'In Camera' meeting was held, and the Council subsequently reconvened in open session at 11:30 a.m.

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BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

C. Personnel Matters,  
Supplementary Report

MOVED by Alderman Hardwick,  
THAT the Board of Administration report (Personnel Matters),  
dated February 18, 1972, be adopted.

- CARRIED.

D. Property Matters

Lease Renewal: The  
Vancouver Art Gallery  
(Clause 4)

In connection with this clause, it was

MOVED by Alderman Hardwick,  
THAT renewal of the lease to The Vancouver Art Gallery, in  
respect of this property, be approved for a further twenty-one  
(21) years, from February 3, 1972, on the same terms and condi-  
tions, subject to the lease being to the satisfaction of the  
Corporation Counsel.

- CARRIED.

Balance of Property Matters

MOVED by Alderman Hardwick,  
THAT Clauses 1 to 3 of the Board of Administration report  
(Property Matters), dated February 18, 1972, be adopted.

- CARRIED.

E. Low Income Housing

MOVED by Alderman Hardwick,  
THAT the Board of Administration report, dated February 10,  
1972, with respect to Low Income Housing, be referred to the  
Standing Committee on Planning and Development for further con-  
sideration; it being understood that the Standing Committee will  
meet with appropriate representatives of the Regional District  
in regard to this matter, in addition to the City's officials.

- CARRIED.

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The Council recessed at approximately 12:00 noon, to re-  
convene in open session at approximately 2:00 p.m.

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The Council, still in Committee of the Whole, reconvened at approximately 2:00 p.m. in the Council Chamber, His Worship the Mayor in the Chair and the following members present:

PRESENT: His Worship the Mayor  
Aldermen Bird, Broome, Calder (at commencement)  
Hardwick, Linnell, Phillips, Rankin,  
Sweeney and Wilson  
ABSENT: Alderman Adams (Leave of Absence)

#### REPORT REFERENCE AND DELEGATIONS

##### 1. Zoning: Lower Slopes of Kitsilano

The Director of Planning and Civic Development spoke to the matter of development in the Kitsilano slopes area.

The Council received delegations as follows on the matter:

Kitsilano Ratepayers Association - opposing high rise apartment development

Kitsilano Ad Hoc Committee - petition with over 4000 names filed asking a Public Hearing on rezoning in the lower Kitsilano area be held and construction at 2280 Cornwall Street be halted, together with any similar development, pending the hearing. A brief was filed dated Feb. 22nd.

Vancouver Tenants Council - opposing high rise apartment development

A brief on the matter by the Kitsilano Area Resources Council was distributed to members of Council for information.

Particular mention was made of a development permit issued and that work had commenced respecting a high rise apartment development at 2280 Cornwall Street. In this regard Mr. W. Street, barrister, advised that, provided action is taken within the next three weeks, the owner is prepared to negotiate with the City an alternate development on this site, assuming the Council has made a decision with respect to future development of the area.

MOVED by Ald. Phillips,

THAT the Director of Planning and Civic Development report in two weeks time with suggestions respecting limiting of heights in the following areas:

- (a) area north of Cornwall Street
- (b) lower areas south of Cornwall Street

- CARRIED

#### BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

##### F. Report of Standing Committee on Planning and Development, February 10

##### Champlain Heights

MOVED by Ald. Broome,

THAT the report of the Standing Committee, under date of February 10, 1972, regarding Planning and Development matters, particularly dealing with Champlain Heights (Sites 19 and 20), be received and further consideration of this matter be at the City Council level.

- CARRIED

cont'd...

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BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Champlain Heights (cont'd)

The Deputy Mayor instructed that the Director of Planning and Civic Development report on the status of the Champlain Heights matter, to include past actions of Council and particularly in respect of sites 19 and 20.

(During consideration of the foregoing matter, the Deputy Mayor, Alderman Broome, took the Chair to relieve His Worship to attend to other Civic business)

G. Report of Standing Committee on  
General Purposes, February 10, 1972

MOVED by Ald. Phillips,

THAT the report of the Standing Committee on General Purposes, dated February 10, 1972, be adopted.

- CARRIED

H. Report of Special Committee  
re Illegal Suites, January 25, 1972

The Special Committee re Illegal Suites - Hardship Cases submitted the following report under date of January 25, 1972:

"The Committee of Officials has considered the following requests under the policy established by Council concerning Illegal Suites - Hardship Cases, and reports as follows:

- (a) The following applications recommended for approval by the sub-committee, be approved:

Mrs. Thelma Hazel McDonald (tenant), 2192 Nanaimo Street  
Mrs. Hilda Baragar (tenant), 780 East 32nd Avenue  
Mr. Harry Toft (owner), 780 West King Edward Avenue  
Mrs. Barbara Millicent Lythall (tenant), 6968 Culloden Street  
Mr. Dalton C. Eason (owner), 6475 Fleming Street  
Mrs. Angelina Burmas (owner), 1561 East 35th Avenue  
Mr. Andrew McLachlan (tenant), 4581 Quebec Street

- (b) the following applications be approved for one year from the date of this Resolution:

Mr. Norman DeWynter (tenant), 2279 Nanaimo Street  
Mrs. Audrey D. Hanks (owner), 3887 West 15th Avenue  
Mrs. Diane Vera Bernard (owner), 1941 West 36th Avenue  
Miss Dianne Gail Code (tenant), 732 East 51st Avenue  
Mr. Russell Harold Read (tenant), 2A, 1336 West 14th Avenue

- (c) the following applications be approved for six months from the date of this Resolution:

Mr. Rodney L. Cheney (tenant), 2649 Trinity Street  
Mrs. Mary Martha Boyle (tenant), 328 East 55th Avenue  
Miss Jacqueline Lise Lanois (tenant), 328 East 55th Avenue  
Christos & Popi Kyriakopoulos (owners), 74 West 21st Avenue  
Mr. Brian Cowan (tenant), 1180 East 31st Avenue

cont'd....

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BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Report of Special Committee re  
Illegal Suites (cont'd)

(d) the following applications be not approved:

Mr. Clarence Staines (tenant), 1328 Park Drive  
Mr. James C. Haight (tenant), 562 West 21st Avenue  
Mrs. Vincent Houn Lee (tenant), 6454 Windsor Street  
Mrs. Mary Louise Malfet (owner), 7012 Vivian Drive  
Mrs. Patricia Furlong (tenant), 439 West 22nd Avenue

(e) in respect to the above mentioned, the City Building Inspector be instructed to carry out the policy as adopted by Council on December 17, 1963, and as amended by Council on November 10, 1964."

MOVED by Ald. Bird,

THAT the foregoing report of the Special Committee re Illegal Suites - Hardship Cases, dated January 25, 1972, containing Clauses (a) to (e), be approved.

- CARRIED

I. Undergrounding of Utility Wiring

The Board of Administration, under date of February 14, 1972, submitted the following report:

' The City Engineer reports:

"The recent budget speech by the Prime Minister of British Columbia stated that \$10 million would be provided by the Provincial Government for undergrounding electrical plant. Details are not yet available but it appears that the legislation will become effective and that project costs are to be borne one-third by the Province, one-third by the utilities and one-third by the municipalities. Both electric power and communication lines could be included in the program.

Over the last several years, Council Committees and Civic staff have been exploring the methods and costs of undergrounding electrical plant in the City of Vancouver. The City has been represented on a U.B.C.M. Committee which has carried on an extensive review of the problem over the whole Province. A technical report, recently completed by City staff and containing a review of cost and policy considerations is on file in the offices of the City Clerk.

Conversion of all overhead electrical plant in the City of Vancouver to underground would cost in the order of \$300 to \$400 million. Financing charges, allowances for existing plant with remaining usable life, and installation of larger plant to allow for future growth could increase this estimate. In recent years, some overhead plant has been replaced by underground and new major circuits have been installed underground, primarily at utility expense; for a considerable time virtually all utility plant in new subdivisions has been installed underground at the developer's expense. The policy of the utilities generally, however, has been to underground existing distribution plant only where it has been justified by engineering and economic considerations. It is assumed that this work will continue, whatever additional undergrounding work is carried out as a result of the Provincial scheme.

cont'd....

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Undergrounding of Utility Wiring  
(cont'd)

Prior to the recent announcement by the Provincial Government, extensive work was carried on by the Civic staff to provide background information for cost-sharing negotiations with the utility companies and the setting of priorities. Since the Provincial scheme establishes a cost-sharing basis for the work, the matter of setting priorities should now be proceeded with. In general, scenic streets, designated highways and major arterials are considered to have higher priority than other streets (see Table). In special circumstances, factors such as the necessity to coordinate with other construction work, or the ability to underground an area completely for a relatively small expenditure (this may occur in the West End and downtown area) will require that high priority be given to undergrounding on other types of streets.

As instructed by City Council on February 15, 1972, the pole lines on East 1st Avenue and on West 16th Avenue will be given a high priority and examined immediately. It should be noted, however, that undergrounding in the west section of 16th Avenue would be a joint responsibility of the City and the University Endowment Lands.

A great many details must be worked out before an extensive undergrounding program can commence in the City of Vancouver. It is anticipated that improvements should be undertaken on a local improvement basis but details of the charges and the method of application still have to be worked out. Some method of enforcing connection of existing buildings to new underground plant would be required. These details could not be worked out in time for this report. Since it appears that a number of municipalities may initiate programs of undergrounding under the new Provincial scheme, it would undoubtedly be desirable for the City to inform the Province now that it intends to proceed under this program. Further details of the mechanism for carrying out the program and specific areas proposed would be reported to Council at a later date.

The Director of Finance points out that this could be the commencement of a new long term program costing a great deal of money over the years. Council policy will determine to what degree the City participates in the program in light of priority of the City's capital needs. To state a figure, an amount of \$½ to \$1 million might be made available in 1972 under Council's existing policy of providing funds for the Supplementary Capital Budget. On a local improvement basis, property owner contributions would increase this amount; the extent of the increase cannot yet be specified. However, the combined contribution by the City and property owners would permit undertaking a total program including utility and Provincial Government contributions, costing between \$3 and \$6 million. A program of this size will provide sufficient funds to underground the sections of 1st and 16th Avenues which Council has requested be considered.

**I RECOMMEND that:**

1. Approval in principle be given to an initial \$3 to \$6 million program of undergrounding through the recent Provincial proposal; this approval would be subject to subsequent Council approval of specific areas to be undergrounded, any procedural changes to be made, and estimated expenditures to be incurred when details of the finalized program are announced.
2. The Mayor be authorized to write to the Ministers of Finance and Municipal Affairs informing them of the City's intent to proceed with a program of undergrounding, costing between \$3 and \$6 million.
3. The City Engineer be authorized to initiate negotiations with the utilities regarding selection of specific streets for underground work."

Your Board RECOMMENDS the foregoing recommendation of the City Engineer be adopted.'

cont'd....

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Undergrounding of Utility Wiring  
(cont'd)

MOVED by Ald. Phillips,  
THAT the report of the Board of Administration dated February 14, 1972, in respect of undergrounding of utility wiring, be approved and immediate action be taken in accordance therewith.

- CARRIED

COMMITTEE OF THE WHOLE

MOVED by Ald. Hardwick,  
THAT the Committee of the Whole rise and report.

- CARRIED

MOVED by Ald. Hardwick,  
SECONDED by Ald. Linnell,  
THAT the report of the Committee of the Whole be adopted.

- CARRIED

BY-LAWS

DEBENTURE BY-LAW \$119,137.17  
(Street Lighting Projects)

MOVED by Ald. Phillips,  
SECONDED by Ald. Sweeney,  
THAT leave be given to introduce a By-law to contract a debt by the issue and sale of debentures in the aggregate principal amount of \$119,137.17 in lawful money of Canada for certain street lighting projects constructed as local improvements and for imposing an annual special rate on real property specially benefited by such local improvements, and the By-law be read a first time.

- CARRIED

MOVED by Ald. Phillips,  
SECONDED by Ald. Sweeney,  
THAT the By-law be read a second time.

- CARRIED

MOVED by Ald. Phillips,  
SECONDED by Ald. Sweeney,  
THAT Council do resolve itself into Committee of the Whole, to consider and report on the By-law, His Worship the Deputy Mayor in the Chair.

- CARRIED

MOVED by Ald. Phillips,  
THAT the Committee of the Whole rise and report.

- CARRIED

The Committee then rose and reported the By-law complete.

MOVED by Ald. Phillips,  
SECONDED by Ald. Sweeney,  
THAT the report of the Committee of the Whole be adopted.

- CARRIED

MOVED by Ald. Phillips,  
SECONDED by Ald. Sweeney,  
THAT the By-law be read a third time and the Mayor and City Clerk be authorized to sign same and affix thereto the Corporate Seal.

- CARRIED

(The By-law received three readings)

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ENQUIRIES AND OTHER MATTERS

Alderman Rankin -  
March: Fred Quilt  
Committee

enquired if Council would approve a march proposed for Saturday, February 26, 1972, to commence at 11:00 a.m., from Victory Square to the Court House, by the Fred Quilt Committee, in connection with the Fred Quilt case.

MOVED by Ald. Rankin, SECONDED by Ald. Linnell,

THAT approval be granted accordingly, subject to prior concurrence of the City Engineer and Chief Constable.

- CARRIED

Alderman Hardwick -  
Four Seasons Development

referred to the Four Seasons Development in the Coal Harbour area and enquired of the status of the matter in view of the newspaper report that the Federal Government would not grant leases of the required water lots.

The Corporation Counsel replied he had not received any information on the matter but if such were the case, development in future would probably require an amendment to the prevailing agreement and this would require Council's further consideration.

Alderman Wilson -  
Drainage Problem:  
6690 Arbutus Street  
(C. Young)

referred to a drainage problem at 6690 Arbutus Street and that he would be handing the matter over to the Board of Administration.

NOTICE OF MOTION

The following Notices of Motion were submitted and recognized by the Chair:

1. Four Seasons Development:  
Water Lots

MOVED by Ald. Wilson,

THAT WHEREAS the Vancouver City Council is pleased to learn that the Federal Government has decided to "kill present plans for the apartment hotel complex" as quoted in the Vancouver Sun, Page 15, February 21, 1972 - a statement made by the Hon. Ron Basford in reference to the Four Seasons Development;

THEREFORE BE IT RESOLVED THAT the Vancouver City Council petition the Prime Minister and his Cabinet requesting that upon reversion of Coal Harbour water lots from the Four Seasons to the Crown Federal that the same be made available upon lease to the City of Vancouver, at a nominal rate for public recreation and park.

(notice)

NOTICE OF MOTION (cont'd)

2. Acquisition: Block bounded by Georgia Street  
on the North, Denman Street on  
the East

MOVED by Ald. Wilson,

THAT WHEREAS the Hon. Ronald Basford has announced that the Federal Government has decided to kill the Four Seasons hotel-apartment complex;

AND WHEREAS the City of Vancouver has taken steps and applied to the Crown Federal to lease the Coal Harbour water lots;

AND WHEREAS the owners of property fronting on the south side of West Georgia between Chilco and Denman Streets stand to profit most from the change of position of the Dominion government;

THEREFORE BE IT RESOLVED THAT the City Council take immediate steps to acquire by negotiation or expropriation the property bounded on the north by Georgia Street, on the east by Denman Street, on the south by Alberni Street, on the west by Chilco Street - the legal description being D/L 185 - Block 65 - Lots 1 to 13 plus to Chilco Street boundary.

(notice)

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

- J. Extension of Temporary Positions:  
Department of Welfare and Rehabilitation

MOVED by Ald. Bird,

THAT, pursuant to recommendation of the Board of Administration regarding certain temporary positions in the Department of Welfare and Rehabilitation, 59 temporary staff members, less those appointed to permanent positions, be retained from the end of February when the present temporary period expires, to March 10, 1972, and

THAT such of the 10 additional temporary positions, where the phasing out program required approval of the Board of Administration and was approved to the end of February, be extended also to March 10, 1972;

FURTHER THAT the Board of Administration report on the matter to Council in two weeks time.

- CARRIED

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The Council adjourned at approximately 3:40 p.m.

\*\*\*

The foregoing are Minutes of the Regular Council meeting of February 22, 1972, adopted on March 7, 1972.

  
MAYOR

  
CITY CLERK

WORKS AND UTILITY  
MATTERS

RECOMMENDATIONS:

1. Auto Allowance - Winter  
Works Programmes

The Director of Finance reports as follows:

"A request has been received from Dr. H. L. Bryson, Director of Permits and Licenses, as follows:

'The following two Local Initiative Programmes have been approved by City Council and the Department of Manpower and Immigration:-

- Project 17 - Industrial Plumbing Survey
- Project 18 - Service Station Plumbing Survey

The Industrial Plumbing survey requires two temporary plumbing inspectors to inspect industrial buildings along Burrard Inlet and the Fraser River. The Service Station Plumbing survey will be carried out by two temporary employees to inspect sumps in over 400 gas stations.

These four temporary employees will be required to use their own cars and I request they be provided with an auto allowance on the regular basis. It is estimated that their monthly mileage will be in the range of 500 - 600 miles. Funds for these auto allowance were included in the costs approved by City Council and a portion will be recoverable from the Department of Manpower and Immigration.'

Recommended - that auto allowances on the regular basis be provided for the four temporary positions as described above, effective on the dates the positions are filled."

Your Board RECOMMENDS that the above recommendation of the Director of Finance be approved.

2. Local Improvements - Initiative Principle

FIRST STEP:

The City Engineer reports as follows:-

"I consider it advisable to carry out either a Special Light Standard Project Type 1 (refurbish existing street lights) or a Special Light Standard Project Type 2 (install new post top street lights) on the streets in the eight areas which comprise Area II-Shaughnessy.

On February 1st, 1972, Council approved the procedure for advancing these alternative projects in these eight areas.

The streets in each area are listed in the schedule which forms part of the Detailed Second Step Report.

The City's share of these improvements is available in the 1971 Street Lighting Capital Budget."

SECOND STEP:

The Director of Finance submits the following report on the financial arrangements:-

"In accordance with the provisions of the Local Improvement Procedure By-Law, I am submitting the City Engineer's report dated February 15th, 1972.

/continued . . .

Clause #2 Continued

The estimated total cost of these improvements is as follows:-

Special Lamp Standard Project:	<u>Type 1</u>	<u>Type 2</u>
Total Cost	\$ 124,600	\$ 131,800
City Share	\$ 41,866	\$ 41,866

I have to report that the necessary financial arrangements can be made to carry out this work."

Your Board has decided that it is desirable to undertake one of the alternative projects referred to and RECOMMENDS that the reports of the City Engineer and Director of Finance be adopted together with the details Second Step Report on file in the City Clerk's office.

3. Consent to Assignment of Lease and Sub-Lease of Air Space Across the Lane South of Alexander Street Approximately 105' East of Columbia Street

The Corporation Counsel reports as follows:

"On October 19, 1965, by Resolution of Council, Fleck Brothers Limited was granted permission to construct a three storey pedestrian overpass across the lane South of Alexander Street approximately 105' East of Columbia Street. A lease was prepared leasing the air space to Fleck Brothers Limited for a term of thirty years. Fleck Brothers Limited has since sold the properties joined by the overpass to Steetley Industries Ltd. and has then leased these properties back from Steetley Industries Ltd.

The two companies have requested that the City consent to an assignment of the lease of the air space from Fleck Brothers Limited to Steetley Industries Limited and have further requested that the City consent to a sub-lease of the air space from Steetley Industries Limited back to Fleck Brothers Limited.

RECOMMENDED that consent be given to an assignment of the lease of the air space from Fleck Brothers Limited to Steetley Industries Limited and consent be given to a sub-lease of the air space from Steetley Industries Limited back to Fleck Brothers Limited, the documents of assignment and sub-lease to be satisfactory to the Corporation Counsel."

Your Board

RECOMMENDS the foregoing recommendation of the Corporation Counsel be adopted.

CONSIDERATION:4. Regional Transportation as a Greater  
Vancouver Regional District Function

Your Board submits the following report:

A letter dated January 6, 1972 has been received from Mr. G.W. Carlisle, Director of Finance and Administration for the Greater Vancouver Regional District, asking for Council's decision on the first step of the procedure set out in the Policy Statement adopted by the Greater Vancouver Regional District on November 17, 1971. A copy of Mr. Carlisle's letter is attached.

BACKGROUND

The original Policy Statement as set out by Mr. A.C. Kelly, accompanying the report last October, was considered by Council at a special meeting on November 15, 1971. At that time Council approved a number of amendments to the Policy Statement, and these amendments, a copy of which is attached, were presented by the Vancouver representatives at the Greater Vancouver Regional District meeting of November 17, 1971. All of the Vancouver amendments were not accepted by the G.V.R.D. and a copy of the Policy Statement, finally adopted by G.V.R.D. at its November 17, 1971 meeting, is attached.

CURRENT REQUEST

Step 1 of this approved Policy Statement states "members of Council are asked whether they are prepared to participate in the function, subject to terms and conditions to be developed".

The current letter from Mr. Carlisle is the formal request from the Regional District in accordance with this Step 1. Council was in agreement with this Step when reviewing the original Policy Statement, and presumably still agrees because this Step contains the proviso "subject to terms and conditions to be developed".

It is drawn to Council's attention that Step 2 was amended by Vancouver City Council so as to read "total financial formula". It was Vancouver City Council's intention at that time that Regional Roads should be included in any financial formula. The approved Policy Statement, with respect to Regional Roads, was amended by the Regional District so as to add the word "eventually" (item 6, page 2 of Policy Statement). In the circumstance, when indicating its concurrence with Step One at this time, Council may wish to ensure that Step 2, referring to "total financial formula", includes Regional Roads.

Your Board submits the foregoing for Council  
CONSIDERATION.

INFORMATION:

5. Removal of Parked Cars  
for Street Cleaning

The City Engineer reports:

"As a result of Council's request for a report on the problems associated with the removal of parked cars to facilitate street cleaning, various proposals have been considered, none of which has proved to be completely satisfactory. The following report outlines the present procedure and the options which were considered.

INTRODUCTION

As the vehicle population of the City increases, so does the parking density on City streets. On some 200 blocks, or perhaps 4% of the curbed blocks in the City, parked cars cause a significant reduction in both the effectiveness and the efficiency of the street cleaning operation. The greater number of these blocks is in the apartment and conversion areas. Others are on the major streets through local shopping districts and on the adjoining local streets within a block of the major street.

Obstruction of the street sweeping operation is not sufficient grounds to impound a parked vehicle under existing legislation. Vehicles parked on curbed streets for more than two hours between 1:00 a.m. and 6:00 a.m. may be impounded for overparking, however, under Section 3 of the Impounding By-law and Sections 22 (5) and (6) of the Street and Traffic By-law.

TEMPORARY POSTING

Since a completely clean sweep is not required on each of the twenty or so annual sweeping operations on the above noted streets, parking is temporarily controlled once or twice per year in the following manner:

- a) At about 3 in the afternoon of the day prior to the sweeping, we post temporary 'No Parking' signs. This is limited to three or four blocks in any area so the cars displaced can be absorbed by the adjacent blocks.
- b) Prior to the arrival of the sweeper, one of the workmen inspects the blocks concerned, knocking on doors in an attempt to locate owners of offending vehicles.
- c) When the sweeper arrives, it sweeps around any remaining cars, with as much of the matter below such cars as possible pulled out by hand into the path of the sweeper.
- d) To limit the inconvenience caused the parking public, such sweeping is done first thing in the morning and the temporary signs are then removed.

Completely satisfactory results are not obtained since the signing prohibition does not result in the removal of all vehicles. This is because some vehicles were parked before the temporary prohibition signs were erected. Consequently, the sweeper must travel at relatively slow speed, sweeping around the vehicle.

OPTION A - NOT SWEEPING THE GUTTER IN HEAVILY PARKED AREAS

The ultimate effect of not cleaning a difficult block is to have the accumulated litter washed into the catch basin either by rainfall or by a flusher truck. The standard of cleanliness would be very low, and additional catch basin cleaning would be required.

OPTION B - SWEEPING AROUND PARKED CARS

This is what is done on local streets and on major streets through residential areas where there are relatively few vehicles parked and comparatively little litter. On these streets, a satisfactory standard of cleanliness can be attained. As the number of parked vehicles and the volume of litter increases, this system degenerates to little better than Option A.

/continued . . .

Clause #5 ContinuedOPTION C - PERMANENT RESTRICTIVE POSTINGS

This is the only effective method whereby vehicles can be impounded under existing legislation. In the residential problem areas such as the West End where street cleaning is carried out, parking is currently permitted on only one side of the street in about 95% of the cases. Revising the parking regulations to move these cars onto the other side of the street for one day in each week would have the effect of clearing the curb side for cleaning. For example, the north side of the street could be posted for no parking on Tuesdays and the south side no parking except Tuesdays.

While this practice would result in a high level of cleanliness, experience has shown that success requires rigid enforcement. It is estimated that one additional police constable would be required. This cost would offset any saving realized by the Engineering Department.

OPTION D - RUSH-HOUR SWEEPING

Certain arterial streets could be swept during a portion of the rush hour when parking restrictions are in effect. This practice, while not applicable to residential streets, is subject to a number of operating inefficiencies:

- a) excess travel time to sweep a short length of street,
- b) overtime charges for operating beyond the normal working day,
- c) interruption to normal work patterns.

Furthermore, the slow sweeper would cause an interruption to the normal traffic flow if more than one block was cleaned in each sweep.

COMPARATIVE COSTS

The following table illustrates the comparative cost per block for each of the foregoing proposals. The figures are approximate, based on assumptions about changed operational practices, and are intended only as a guideline.

Relative Cost ('Not Sweeping' at 100)

	Heavily Parked Residential Local Street	Arterial Resi- dential Street
Temporary Posting	127	N/A
Option A - Not Sweeping	100	100
Option B - Sweep Around	N/A	103
Option C - Permanent Parking Restriction	243	220
Option D - Rush-Hour Sweeping	N/A	78

SUMMARY

We have not yet discovered the ideal solution which would attain a desirable standard of cleanliness at reasonable cost and without significant inconvenience to the motorists. In the meantime, we are continuing the temporary posting of heavily parked streets and will consider other approaches in special cases as they arise."

Your Board submits the foregoing to Council for INFORMATION.

FOR COUNCIL ACTION SEE PAGE(S) 144

SOCIAL SERVICE AND HEALTH MATTERS

RECOMMENDATION

1.     Expenditure of Funds Prior to Budget Approval  
       Purchase of Replacement X-Ray Machine

       Your Medical Health Officer reports as follows:

          "Included in the 1972 Budget Estimates of the Health Department is an amount of \$2,300.00 for the purchase of a replacement X-Ray machine in Nightingale Dental Clinic.

          The existing machine has broken down completely and is recommended for replacement by the Purchasing Agent. An X-Ray unit is a basic tool in dentistry and is indispensable for the delivery of quality care. It is therefore requested that approval be given at this time authorizing expenditure of the above amount for this purchase prior to approval of the 1972 budget estimates of the Health Department."

          Your Board RECOMMENDS that the request of the Medical Health Officer be approved and the Purchasing Agent be authorized to purchase a replacement X-Ray machine prior to approval of the 1972 Budget Estimates of the Health Department.

2.     Deserted Wives and Children - Maintenance

       The Welfare & Rehabilitation Department has during the past three years had an arrangement with the Provincial Courts (Family Division) and the Probation Services Department, whereby deserted wives with dependent children in receipt of social assistance instituted court proceedings in order to obtain a maintenance order against the absentee husband.

       Your Board recently requested a review of the arrangement and finds that 607 deserted wives have submitted their cases to the Provincial Courts (Family Division) and maintenance is being received or some other action is being taken. The collections on behalf of these persons in 1970 and 1971 were:

1970	\$124,386
1971	\$166,711

       Your Board find that there are approximately 1,400 deserted wives with dependent children receiving social assistance for whom no maintenance is being received. The Department Heads are now instituting a review to ensure that in future for each applicant eligible to receive social assistance on a continuing basis, court proceedings will be instituted.

       To enable the Welfare & Rehabilitation Department to examine the 1,400 cases and to institute court proceeding to obtain maintenance orders where applicable:

       Your Board RECOMMEND that:

          Two Social Service Assistants IA (pay grade 19, \$616 - 735) be employed on a temporary basis for a maximum of six months.

Clause #2 Continued

The estimated cost is as follows:

Two Social Service Assistants 1A	
for six months at \$673	\$ 8,076
Fringe Benefits - 10%	<u>807</u>
Salary Estimate	\$ 8,883
Auto Allowance - \$75 per month	<u>900</u>
Total Estimated Cost	\$ 9,783
Canada Assistance Plan Sharing - 50%	\$ 4,891
Provincial Sharing - 25%	<u>2,446</u>
	\$ 7,337
Net Estimated Cost to City	<u>\$ 2,446</u>

Your Board RECOMMEND that auto allowance on a casual basis be granted to the incumbents of the two positions.

The Director of Welfare and Rehabilitation has advised that he submitted by letter of February 7th, 1972 a request for 75%/25% cost sharing for this matter, and on February 11th received verbal confirmation from the Deputy Minister that the Province were prepared to share the costs on that basis.

Your Board further RECOMMEND that the Director of Welfare and Rehabilitation submit a report to inform Council of the results obtained on termination of the project, on or about August 31st next.

Your Board further RECOMMEND that authority be granted to hire the two Social Service Assistants IA immediately, and necessary expenditures in advance of the budget be approved and be included as items in the 1972 budget.

FOR COUNCIL ACTION SEE PAGE(S) 147-8

HARBOURS AND PARKS MATTERS

CONSIDERATION

1. New Brighton Park Outdoor Swimming  
Pool Replacement Bids

On December 21, 1971 Council approved an advance allocation of \$250,000 of Parks Capital Funds for the replacement of New Brighton Park Pool. It was noted that a matching grant of \$250,000 would be provided by the Mr. and Mrs. P. A. Woodward's Foundation.

The Park Board has submitted the following letter requesting City Council award the contract in the amount of \$388,725 to the low bidder.

"At the Monday, February 7 meeting of the Park Board, ten bids for construction of the above project, designed by architect Ronald Howard, were received. The low tender was submitted by Van Construction Co. Ltd.

Adequate funds have been approved for the project by the Park Board and City Council. An amount of \$250,000 was approved from 1972 Park Board Five Year Plan funds and a matching amount of \$250,000 was provided by the Mr. and Mrs. P. A. Woodward's Foundation. In addition to the contract there is extensive landscaping and shore protection work to be completed by the Park Board.

Would you please request City Council to award a contract on behalf of the Park Board in the amount of \$388,725 to Van Construction and authorize the Corporation Counsel to sign a contract as soon as possible."

Since the availability of funds required to carry out this project is subject to the matching grant from the Mr. and Mrs. P. A. Woodward's Foundation being received, your Board suggests that the agreement between the Foundation and the City be satisfactory to the Corporation Counsel.

Your Board submits to Council for CONSIDERATION:

- (a) awarding a contract to Van Construction Co. Ltd. who submitted the low tender in the amount of \$388,725 for replacement of New Brighton Park Pool, subject to the approval of the Corporation Counsel.
- (b) the agreement between the Mr. and Mrs. P. A. Woodward's Foundation and the City in respect of the \$250,000 matching grant be satisfactory to the Corporation Counsel.

FOR COUNCIL ACTION SEE PAGE(S) 148

Board of Administration, February 18, 1972 . . . . . (BUILDING - 1)

BUILDING AND PLANNING MATTERS

RECOMMENDATION

1. No. 1 Firehall Replacement

The Fire Chief, Director of Planning, Supervisor of Property & Insurance, Director of Permits & Licenses report as follows:

On August 10, 1971, City Council, when considering a Board of Administration report, endorsed the recommendation of the Fire Chief designating the west 150 feet of Lot D, Block 122, D.L. 196, as a site for No. 1 Firehall.

This site, containing 39,600 square feet was suitable, provided it was a net area and as such would accommodate a Headquarters Firehall and training facility. However, it was found that 8,300 square feet of the total would be needed to meet the zoning requirements for landscaping and provision for parking. This reduction of total area has severely restricted provision for expansion that will likely be necessary in the future.

The Fire Chief believes it prudent to increase the site area to compensate for the loss due to zoning regulations and to provide for some expansion, realizing it would be impossible after new development takes place to acquire more area for the site at a later date.

A meeting on February 3, 1972, attended by the Planning Department, the City Construction Co-ordinator and the City appointed architect, was convened in the Fire Chief's office, and it was the opinion of all present that the site should be increased by 10,586 square feet to 50,186 square feet  $\pm$ , comprising 190 feet of frontage on Pender Street.

It was also considered that the Firehall should be located on Lot D, but that the exact location should be left in abeyance pending the outcome of current negotiations between the Supervisor of Property and Insurance and the owners of Lots C and D.

The Supervisor of Property and Insurance reports the estimated cost of the enlarged site still comes within the realm of estimates reported to Council in camera on January 25, 1972.

The Fire Chief, Director of Planning and the Director of Permits & Licenses RECOMMEND that the Firehall site be increased from 150'x264' to 190'x264' (50,186 square feet), comprising 190 feet of frontage on Lot D, Block 122, D.L. 196.

Your Board RECOMMENDS that the recommendation of the Fire Chief, Director of Planning and Director of Permits & Licenses be approved.

FOR COUNCIL ACTION SEE PAGE(S) 148

FIRE AND TRAFFIC  
MATTERS

RECOMMENDATIONS:

1. Complaint from F. W. Cordes Re 4200  
and 4300 Blocks on Watson Street

The City Engineer reports as follows:

"On October 5, 1971, City Council, when considering a report from the Director of Planning and Civic Development in respect of the use of 4296 and 4316 Main Street for non-conforming uses resolved that:

- '(a) the parking prohibition on the west side of Watson Street in the block be further reviewed
- (b) parking on the east side be restricted to residential only, similar to the regulations which apply in the area around the Pacific National Exhibition
- (c) the owner be requested to take appropriate action in an endeavour to prevent any Sunday operation'

We have reviewed the parking prohibition on the west side of Watson Street which was originally installed to maintain two-way traffic on this very congested street. Watson Street has a 16-foot wide strip pavement on a street allowance that varies from 20 feet to 36 feet in width. With parking occurring on both sides, two vehicles could not pass and when vehicles making deliveries to the commercial premises on the west side of Watson Street were double parked, even one line of traffic could not get through. To remove the prohibition now, would re-create the original problem and would in no way benefit the residents on the east side.

In respect to restricting the east side of Watson Street in this area to parking for residents only, we feel this would do nothing towards solving Mr. Cordes' complaint regarding vehicles turning on his property and occasionally parking in such a manner as to block his access. In a recent discussion with Mr. Cordes, he agreed that the existing signing was appropriate for this area, and that the By-law regarding blocking of access would work if they could obtain enforcement.

It was pointed out to Mr. Cordes that it was very difficult to determine where his access (driveway) is, as he has driven vehicles onto his property along his entire frontage. This also makes it difficult to determine where his property line is located, and, due to the varying width of the street allowance, the people who are parking or turning on his property probably think this is a widening in the road shoulder. Mr. Cordes agreed that defining his property line and driveway would likely solve his problem, and, in any event, it would definitely assist the Police when violations did occur.

In view of the foregoing we recommend no change be made to the present parking regulations in the 4200 and 4300 blocks Watson Street."

Your Board RECOMMENDS the foregoing Recommendation of the City Engineer be approved.

2. Fire Protection on Burrard  
Inlet Waterfront

City Council on November 24, 1970 considered a report on Vancouver Fireboat II from the Fire Chief dated November 16, 1970 and resolved:

"That the proposals of the Board of Administration submitted to Council for consideration under item No. 5 of the report dated November 16, 1970 be approved."

The relevant sections of item No. 5 are:

- c) "The Fire Chief be requested to report on the level of land-based fire protection now provided to waterfront property and indicate what improvements might be made in this service in order to reduce the reliance on fireboats.
- d) The Fire Chief be requested to prepare a report on the alternative methods of providing protection for combustible pier pilings."

Since c) and d) are inter-related, the individual sections are herein combined.

The subjects under investigation include works under the jurisdiction of the City Engineering Department and because this report contains a recommendation for a further study to be made, it is submitted jointly by the City Engineer and the Fire Chief.

The City Engineer and Fire Chief report as follows:

" i Description of Locality

The waterfront property is in general, the area of land and piers and wharves between the railway tracks and Burrard Inlet. The southerly boundary is taken to be the railway tracks primarily because these tracks present a restriction to quick access to the properties to the north and secondarily because in general the vehicular travelled ways within these properties are privately owned. West of Cardero Street there are no tracks and waterfront property is taken to be the subdivision lots abutting the water.

ii Fire Equipment Division of Responsibility

The fireboats primary use is in controlling fires which are reasonably accessible from Burrard Inlet, that is, fires on wharves, piers, pilings, pier sheds and ships. Its secondary use is in providing hose supplied water for land-based forces operating in localities more remote from the Inlet.

Land-based fire fighting equipment is primarily used in areas remote from the Inlet and in areas where co-ordination with the fireboat achieves more effective fire control. The equipment's water supply is mainly dependent upon private water systems which take their water from the City's water grid. In some locations, secondary supplies may be obtained from City hydrants, or from the fireboat.

iii Water Supply

By visual inspection, there is a deficiency in private hydrant distribution. They appear to be poorly maintained and some are non-standard in that no pumper outlets are provided.

There is a scarcity of information on the size and condition of the connecting water mains, and the location of main line and service valves. Because of this, water flows for fire protection cannot be predicted, and at a fire, Water Works crews are relatively ineffective when the problem becomes one of shutting off a sprinkler service or broken hydrant or other similar work which they are called to perform.

/continued . . .

Clause #2 Continued

It is probable, but not proven, that private water systems are not regularly flushed to remove deposits which can otherwise impair the working of a fire pumper.

In physical fire flow tests, inadequate water supplies were found within the major part of the whole area. (The term 'inadequate' is defined as any total flow lower than the responding fire equipment could, and of necessity should, use).

In general, City property stops at the tracks. Laying hose from City hydrants across trackage is considered impractical. Attempts are made to stop rail traffic but occasionally hoses are severed resulting in an almost complete loss of water in the City system. Hoses across tracks are invariably laid for a considerable distance, and this reduces the effective water flow.

The Fire Department possesses 400 g/m portable sea water pumps which could be used combating pier fires. However, their small capacity (compared with 1500 g/m for a land-based fire pumper, and 17,500 g/m for the fireboat) is insufficient to deal with a pier fire. They are intended as an auxiliary to land-based fire pumps.

Sprinkler systems can be designed to reduce the incidence of fires spreading through piers, but because of exposure to freezing and marine atmospheres, these systems are expensive to install and must be constantly checked and maintained. They must also be fed from an adequate private water system, itself maintained to a high standard.

Under present overall conditions the only feasible method of containing fires in the waterfront areas immediately adjacent to the water is by the use of a fireboat.

iv Conflagration Hazards

Wharves, piers, pilings, and storage sheds made of timber are the major cause of fire spreading in the immediate waterfront area.

In the Coal Harbour area, the closely packed marine industries, together with numerous docks and sheds make fire containment difficult.

v Access

From Cardero Street to Boundary Road, the waterfront is separated from land-based fire equipment by railway right-of-ways and railway spur tracks.

Overpasses and grade crossings are available but because of problems caused by rail traffic, congestion and poor local vehicular access, response times from land-based equipment for waterfront fires are high and inconsistent in comparison to the rest of the City.

Buildings tend to be congested and this limits or makes impossible the manoeuvring of fire vehicles.

Narrow passages on piers and within some industrial areas results in considerable danger to firemen as they are unable to stand off from buildings when directing water streams.

Piers built on pilings do not possess means for quick access to the under-section.

A fireboat is essential for pier and piling fires because of its ability to manoeuvre along piers and direct effective water streams.

vi Improvements Proposed

Proposals for improvement in private area waterfront fire deficiencies which necessitate further study are:

/continued . . .

Clause #2 Continued

- a) More access routes across tracks, and more roads and manoeuvring space on private waterfront area property.
- b) Provision of more adequate water supply and more hydrants on private property.
- c) Advancement of schemes to improve the City's water distribution grid near the trackage.

Implementation of these proposals will not appreciably reduce the reliance on the fireboat for combating fires in the immediate waterfront and pier areas."

The Fire Chief and City Engineer RECOMMEND:

- A) The Fireboat, Vancouver II continue to be the major source of fire protection in operative areas of the waterfront.
- B) The City Engineer and Fire Chief carry out a study on locations of new railway crossings, new private property roads and manoeuvring space on waterfront private property, together with costs and methods of financing.
- C) The City Engineer and Fire Chief carry out a study on related improvement of the City water distribution system adjacent to the waterfront areas, and on methods of improving the private water grid.

Your Board

RECOMMENDS adoption of Recommendation (A) on an interim basis subject to reconsideration when reports are received on Recommendations (B) and (C) above.

Your Board FURTHER RECOMMENDS that Council approve Recommendations (B) and (C) subject to progress reports being submitted by the appropriate officials at 6 month intervals until the studies have been completed.

FOR COUNCIL ACTION SEE PAGE(S) 144-5

FINANCE MATTERS

RECOMMENDATIONS

1. Camp Capilano

The Superintendent of Parks has requested that the operation of Camp Capilano be reviewed with a view to establishing a permanent position of Director for the operation.

The Administrative Analyst and the Acting Director of Personnel Services report as follows:

"Camp Capilano provides a unique outdoor recreation experience for children utilizing permanent camp facilities on a short stay basis. For the past two years Vancouver School Board has made continuing use of the facilities during the months September to June inclusive, while on weekends the Camp is used by a variety of non-profit associations such as Girl Guides and Church Groups. During the summer months cost of operation is included in the Park Board summer playground program offset in some instances by collection of registration fees".

The current financial position is as follows:

CAMP CAPILANO:

Recoveries:

School Board	\$19,000	
Other fees - est'd	<u>3,050</u>	\$22,050

Expenses:

re School Board

Salaries & Fringe		
benefits	11,331	
Heat/light	3,500	
Transportation	636	
Other	<u>3,135</u>	
	\$18,602	
Propn. of approved		
summer playground		
program budget	<u>11,635</u>	<u>\$30,237</u>
Net operating cost		\$ 8,187

On August 6, 1970 the Superintendent of Schools wrote to the Superintendent of Parks stating: "The Board of School Trustees at its regular meeting on Monday, August 3, 1970 confirmed its support of the Camp Capilano outdoor education project as a continuing aspect of the total school program and wishes to have the Camp Capilano project continued until further notice". The Superintendent of Schools also expressed the hope of the School Trustees that the Park Board would appoint a permanent Camp Director.

A Mr. J. Way, Community Centre Director, Hastings Community Centre, has been acting in the temporary capacity of Camp Director for the past two years.

In view of the extensive use of the facilities and the confirmation of the School Board support of the project it is recommended that the position be established on a permanent basis.

CLAUSE NO. 1 (cont'd.)

Report of the Acting Director of Personnel Services:

I have reviewed the duties and responsibilities of the above named position.

The incumbent, in conjunction with Vancouver School Board personnel, assists in the planning and direction of the Environmental Study Program. He is responsible for supervising the program; developing and conducting camp orientation programs for teachers, student teachers and volunteer Grade 12 students; directing recreational activities; assisting in menu planning; ordering food stuffs and supplies; enforcing camp rules and administering first aid as required. During the summer months, the incumbent is responsible for the administration, planning, direction and supervision of the Recreation Division's Camping Program, staff selection and training, fee collection, enforcement of camp rules, and security of the Camp. Accordingly, I have prepared a new Class Specification of Director - Camp Capilano, No. 674 to accurately portray the duties performed. This new position is equitably rated internally at Pay Grade 22 (\$703-843) plus 7% for longer hours, and I recommend that it be so classified effective when adopted. I further recommend that this position be included in Schedule 'D' of the Union Agreement which relates to Hours of Work of Community Centre employees.

The Camp operates twelve months per year and the Director is required to live on the premises. He is provided with a residence and receives partial board for which no deduction is made from his pay. It is assumed that these privileges constitute compensation for performing caretaking duties, scheduling weekend rentals of the Camp, collecting rental fees, enforcement of Camp rules, security checks, telephone answering and extra hours (in addition to the regular 37 1/2 hour week) as required during the resident camp programs. This is an exception to Personnel Regulation No. 30 (which would normally require a deduction from salary for the value of such perquisites) due to the special circumstances involved in the operation of the Camp.

The probationary period will be one year.

The Superintendent of Parks advises that the incumbent will be required to make his personal automobile available for travelling on Park Board business, and it is therefore, recommended that an auto allowance on a regular basis be established.

The Controller, Park Board reports that the additional funds to cover the net operating costs for 1972 are included in the 1972 Park Board estimates.

This report has been discussed with the Superintendent of Parks who is in agreement. The Business Manager of the Municipal & Regional Employees Union has stated that he disagrees with the Community Centre Director II classification but will not oppose the adoption of this report. It has been agreed that further discussions will be held between the Business Manager and the Acting Director of Personnel Services regarding this matter".

Summary:

<u>Incumbent</u>	<u>Proposed Classification</u>	<u>Effective Date</u>
One New Position (Temporarily occupied by J.F. Way - Community Centre Director II)	Director - Camp Capilano Pay Grade 22 (\$703-843) plus 7% for longer hours	When Adopted

Cont'd...

Board of Administration, February 18, 1972 . . . . . (FINANCE - 3)

CLAUSE NO. 1 (cont'd.)

Summary of Recommendations:

The Acting Director of Personnel Services and the Administrative Analyst RECOMMEND that:

1. the establishment of the position of Director - Camp Capilano, Recreation Division, Board of Parks and Public Recreation be approved on a permanent basis effective when adopted.
2. the report of the Acting Director of Personnel Services be approved.
3. Class Specification No. 674, "Director - Camp Capilano" be approved.
4. auto allowance on a regular basis for this position be authorized."

Your Board RECOMMENDS that the foregoing recommendations be adopted and note that adoption of these recommendations will not affect the present operating costs for this facility.

2. The 35th Annual Conference of the Canadian Federation of Mayors and Municipalities

The City Clerk reports as follows:

"The Executive Director of C.F.M.M. has advised that the 35th Annual Conference will be held in Quebec City, May 21st to 25th, 1972. The theme of the Conference is "The Role of Local Government in Canada Today". Emphasis will be put on economic and social matters, although fiscal matters, municipal management, urban transportation, pollution control, housing and urban renewal will also be considered.

In the past, Council has directed that His Worship the Mayor appoint the City's official delegates, with the City Clerk assuming the responsibility of eventually submitting the resolutions to C.F.M.M. Your Board proposes that these same procedures be carried out this year. (The deadline for receiving resolutions by C.F.M.M. is April 14, 1972.)"

Your Board, therefore, RECOMMENDS

(a) that the naming of delegates to this Conference be left to His Worship the Mayor, and further

(b) that the City Clerk be directed to contact the senior officials and Members of Council for suggested resolutions which will be submitted to the Standing Committee on General Purposes for subsequent recommendation to Council.

Board of Administration, February 18, 1972 . . . . . (FINANCE - 4)

CONSIDERATION3. Costs of Law Enforcement

Your Board has received the following report from the Director of Finance :

"On January 11, 1972 Council passed the following motion:

'THAT the subject of the motion of Alderman Phillips and Alderman Sweeney be referred to the Board of Administration for review and report, on the matter of police and justice costs to the City of Vancouver.'

The following table provides an historical picture of police and justice costs to the City of Vancouver, related to the City's budget.

Year	Police Cost Incl. City Jail (\$000)	Prov. Court (\$000)	Fam. & Juv. Court & Juv. Dent. Home (\$000)	Prosec- utor (\$000)	Coroner (\$000)	Total (\$000)	Total City Budget (Note 1) (\$000)	Percent Total is of City Budget %
1957	4,629	389	300	Note 2	64	5,382	30,385	17.7
1958	5,205	490	334	"	66	6,095	33,493	18.2
1959	5,753	597	363	"	83	6,796	36,158	18.8
1960	6,053	642	397	"	86	7,178	38,987	18.4
1961	6,178	643	393	"	90	7,304	40,311	18.1
1962	6,322	688	416	"	89	7,515	41,153	18.3
1963	6,562	738	431	"	91	7,822	42,446	18.4
1964	6,775	827	461	"	105	8,168	44,210	18.5
1965	7,018	972	495	"	112	8,597	47,050	18.3
1966	7,469	1,043	566	"	123	9,201	49,610	18.5
1967	8,143	1,179	615	"	137	10,074	53,079	19.0
1968	8,912	1,306	703	"	139	11,060	58,896	18.8
1969	9,759	1,283	772	"	143	11,957	63,985	18.7
1970	10,800	943	869	391	155	13,158	71,113	18.5
1971	12,802	983	957	404	174	15,320	77,817	19.7

Note 1 - Total City Budget as shown above is 'Total expenditures in statement of general revenue and expenditure before surplus or deficit

less

City's proportion of school taxes  
Hospital District Levy  
Municipal Financing Authority - City's proportion of cost  
Water Works expenditures (as self-supporting utility)  
Capital expenditures from revenue funds'.

Note 2 - From 1957 to 1969 Provincial Court costs were combined with prosecution costs.

Magistrates' salaries

As of April 1, 1969 the Magistrates were removed from the City payroll and were placed on the Provincial payroll. The Province has therefore relieved the City of the salaries of the Magistrates, 17 at the time of takeover plus some additional since that time. This saved the City approximately \$340,000 per year at 1969 salary levels.

Provincial Per Capita Grant

The Municipalities Aid Act provides that the municipalities are to use the per capita grant for named services, as follows:

'\$25 (effective 1968)

- streets, roads, pollution control, policing, parks, then other services for which no grant is received from the Government.

Cont'd...

Clause #3 Continued

- |                      |   |
|----------------------|---|
| \$3 (commenced 1969) | - ambulance services, tourism and industrial development. |
| \$2 (commenced 1970) | - social services.'                                       |

With the above, the Province is in a position to say that it is already assisting municipalities to meet their policing costs, even though, in the case of Vancouver, the entire \$25 (first section) is used up by streets and roads.

R.C.M.P. policing in some municipalities

Burnaby, with a population of 124,000 in 1971 compared to Vancouver's 422,000 has policing costs of \$1,870,000 (budget) in 1971 compared to Vancouver's \$12,800,000. On a population basis compared to Vancouver, Burnaby might be expected to have 1971 policing costs of \$3,760,000 or just about twice their actual cost. While Vancouver undoubtedly has a more complex policing problem than Burnaby, the figures certainly suggest that Burnaby is not paying the full cost of the R.C.M.P.

It is difficult to track down where the subsidy is absorbed. The Provincial Public Accounts do not appear to show any subsidy and in point of fact show the Province's policing costs (R.C.M.P. contract) at approximately \$6,000,000 which intuitively suggests less than cost. If a subsidy exists it would seem to be at the Federal level.

The Municipality of Burnaby informs us that the nature of the subsidy is as follows. The master contract with the R.C.M.P. (through the Province) specifies a cost (for 1972) of \$16,000 per police officer. Burnaby pays 50% of the cost of the first five officers and 75% of the cost of the officers over five. Burnaby also pays 9¢ per mile for police transportation, and provides some equipment, such as radar. In summary, Burnaby would appear to pay something over an average of \$12,000 per R.C.M.P. officer.

Vancouver, with a total Police Department establishment of 960 (uniform and civilian) in 1971, paid a total cost of \$12,802,000 or \$13,335 per member of the Department.

Summary

From all of the above it would appear that:

1. The R.C.M.P. cost of \$16,000 per year per man is rather high, and perhaps reflects Ottawa overhead costs.
2. Burnaby, and presumably all other municipalities with R.C.M.P. policing, are receiving a subsidy.
3. Vancouver's cost per member of the Police Department is only slightly above the subsidized cost of the R.C.M.P.
4. Vancouver appears to have a much higher police to population ratio than, say Burnaby.
5. The fact that other municipalities are receiving a subsidy, whatever the reason, suggests that Vancouver should in equity also be entitled to some degree of assistance."

Your Board submits the above report of the Director of Finance for Council CONSIDERATION.

CONSIDERATION

4. Vancouver Symphony Society - Grant Request

A letter has been received from the Vancouver Symphony Society which requests City Council

- (a) to confirm the continuation of the principle of providing the Society with free rental of the Queen Elizabeth Theatre, and based on the foregoing,
- (b) to provide a grant equal to rental costs of the Queen Elizabeth Theatre which are estimated by the Society at \$55,000 for the year 1972.

Your Board reports on the foregoing items as follows:

(a) on December 14, 1971 Council considered a request from the Society for further grants, in addition to the regular grant of \$25,000 previously approved, and passed the following motion:

"That a grant of \$6,165 be made to the Vancouver Symphony Society to be applied against unpaid theatre rental up to the end of 1971 and the Society be advised that any additional requests should be submitted to next year's Council."

The Society interprets this resolution to mean that Council has approved the principle of providing the Society with free rental of the Queen Elizabeth Theatre. The Director of Finance does not agree with this interpretation of Council's intent at that time.

(b) Grants approved by Council in previous years to the Vancouver Symphony Society were:

1969	-	\$25,000	applied to theatre rentals
1970	-	\$31,000	applied to theatre rentals
1971	-	\$31,165	applied to theatre rentals

Requested 1972 - \$55,000 to be applied to theatre rentals.

The Queen Elizabeth Theatre Manager advises that rentals of theatre time booked by the Society for the year 1972 would amount to approximately \$46,000 instead of the \$55,000 requested, and further that the Society has not paid cash for any Theatre Rentals in 1972.

Your Board submits to Council for CONSIDERATION:

- I. the question of whether the Council resolution of December 14, 1971 established the principle of providing the Vancouver Symphony Society with free rental of the Queen Elizabeth Theatre.
- II. the request of the Society for a grant equal to theatre rentals up to an amount of \$55,000 for the year 1972.

DELEGATION REQUEST - VANCOUVER SYMPHONY SOCIETY

(Copies of letters from Vancouver Symphony Society are circulated to Members of Council.)

Board of Administration, February 18, 1972 . . . . . (FINANCE - 7)

CONSIDERATION

5. Greater Vancouver Regional District Question re Municipal Finance Authority Borrowing  
Item of Greater Vancouver Regional District Meeting March 1, 1972

The Director of Finance reports as follows:

"The City of Vancouver 'opted out' of the requirement that all borrowing for water, sewer and pollution control be done through the Municipal Finance Authority by resolution of Council of April 21, 1970 (circulated for Council information). This resolution details the City's reasons for 'opting out'.

While the Municipal Financing Authority has done some financing, there is still no evident advantage in the market to the City of Vancouver or the Greater Vancouver Regional District in financing through the Authority. All cities and municipalities are required to share administrative costs (Vancouver \$13,689 in 1971). This amount is of no consequence when compared to the estimated \$600,000 to \$700,000 per year Vancouver would be required to pay in to the Authority to provide an insurance or guaranteed fund, based on estimated annual borrowing requirements.

It will be recalled that the U.B.C.M. resolution requested that an authority be formed and patterned on the Municipal Financing Authority of Alberta with a Provincial Guarantee of its bonds and access to municipal pension funds and Canada Pension funds for investment purposes.

The Province of B.C.'s response was to enact legislation making all real property in municipalities subject to a tax levy via the municipalities to make up the default of any one municipality. In other words, Vancouver and possibly one or two Vancouver Island communities being the highest municipal credits in the Province are forced by the Municipal Finance Authority Act to supply the guarantee in place of the Provincial guarantee which the Province was not disposed to give, but which was needed by the smaller municipalities and the weaker credits, particularly in periods of difficult market conditions.

The draft of the legislation covered all or any borrowing by cities and municipalities in the Province but when the Bill was introduced in the Legislature it covered only borrowing for waterworks, sewers and pollution control. Cities and municipalities were given a period in which they could 'opt out', after which their right to borrow directly for these purposes ceased to exist.

Under the circumstances, I believe there is no advantage to either the City of Vancouver, or the Greater Vancouver Regional District and its members in financing through the Authority, and as Vancouver (and the other G.V.R.D. member municipalities) are in effect guarantors of all the debts of the Authority, it does not seem logical to willingly agree to or advocate any action that will increase the debts of that Authority which must be guaranteed for the borrowing needs of the other cities and municipalities of B.C.

Under the above circumstances, I must recommend against agreeing to the proposal put forth in the letter from the Municipal Financing Authority of British Columbia."

Your Board submits the foregoing report of the Director of Finance for the CONSIDERATION of Council.

(Copy of G.V.R.D. and Municipal Finance Authority letter attached for information of Council)

BOARD OF ADMINISTRATION

PERSONNEL MATTERS

SUPPLEMENTARY REPORT

FEBRUARY 18, 1972

RECOMMENDATIONS

1. Classification Review - One Fire Warden (Lieutenant) Position,  
Investigation Section, Fire Warden Branch,  
Fire Department

The Acting Director of Personnel Services reports as follows:

"At the request of the incumbent, Lt. L.V. Davis, I have reviewed the duties and responsibilities of his position.

The Fire Chief reports that Lt. Davis has been assigned additional responsibilities connected with supervising the investigation work performed in the Fire Warden Branch due to rapid increase in arson activities. Lt. Davis oversees the work performed by the other Fire Wardens assigned to investigation and any Firefighters periodically assigned investigational tasks on a temporary basis.

He plans, assigns, co-ordinates, reviews and participates in the work of staff involved in the investigation of incendiary fires, malicious fire alarms, ascertaining arson possibilities, interrogation of suspects, obtains evidence, lays charges and assists in the prosecution of offenders. He also maintains close liaison with the Provincial Fire Marshall and the Police Department during investigational proceedings. This work is performed with a minimum of instruction. The work of this position now exceeds that of the Fire Warden (lieutenant) level, and for the additional responsibilities performed I therefore recommend that Lt. Davis receive the Fire Warden (Captain) rate, \$1,019 per month, effective February 15th, 1971.

The Fire Chief advises that he is preparing a report requesting additional staff for the Fire Warden Branch, and that this report should be submitted to Council in the near future. Also, in conjunction with this request, the Administrative Analyst will be conducting a review of the organization of the Branch. Since these factors may affect the classification of the position, it is further recommended that this reclassification be temporary only, until approximately May 31st, 1972, subject to a further review at that time.

The remaining positions in the Fire Warden Branch will be the subject of a separate report.

The cost of this proposal for ten and one-half (10 ½) months in 1971 will be \$963.

The Comptroller of Accounts reports that the additional funds estimated at \$963 for 1971 and \$467 for five (5) months in 1972 will be provided by an adjustment of the 1972 departmental salary appropriation during budget review.

This report has been discussed with the Administrative Analyst, Fire Chief and the President of the Vancouver Fire Fighters Union, Local #18, all of whom concur herein."

Cont'd.....

Board of Administration, February 18, 1972 . . . . .(PERSONNEL - 2)

CLAUSE NO. 1 (cont'd.)

<u>SUMMARY</u>			
<u>Incumbent</u>	<u>Present Classification</u>	<u>Proposed Classification</u>	<u>Effective Date</u>
L.V. Davis	Fire Warden (Lieutenant) \$934	Fire Warden (Captain) \$1,019	Temporary from Feb. 15, 1971 to approx. May 31, 1972

YOUR BOARD

RECOMMENDS   that the foregoing recommendation of the Acting  
Director of Personnel Services be adopted

2.   Filling of Six Social Worker II Positions at The Social Worker I  
Level - Welfare and Rehabilitation

The Acting Director of Personnel Services reports as follows:

"On August 24th, 1971, City Council adopted a report of the Board of Administration on the establishment of a Social Services Division in the Welfare and Rehabilitation Department, and on December 14th, 1971, a further report establishing the classifications and salaries of social work staff. The complement of Social Workers I was set at 24 positions (including Provincial staff) and the complement of Social Workers II at 14 positions. Eight of the 14 Social Worker II positions can be filled by qualified permanent inside staff, thereby leaving six vacancies. It is recommended that these six remaining positions be filled at the Social Worker I level (Pay Grade 19) in order to utilize capable temporary staff in the Welfare and Rehabilitation Department who do not meet the qualifications for the Social Worker II positions. It is understood that this is to be done on a one-time basis only, that is, as permanent Social Worker I vacancies occur in the future, the first six of these will be filled at the Social Worker II level in order to establish the original complement of Social Workers I and II approved by Council.

The Director of Welfare and Rehabilitation and Business Manager of the Municipal and Regional Employees Union both concur with this recommendation."

YOUR BOARD

RECOMMENDS   that the foregoing recommendation of the Acting  
Director of Personnel Services be adopted

Board of Administration, February 18, 1972 . . . . (PERSONNEL - 3)

3. Vacation Deferment - T. R. Bland, Solicitor, Law Department

The Acting Director of Personnel Services reports as follows:

"The Corporation Counsel has advised me that as a result of an increased work load in the Law Department, Mr. T.R. Bland, Solicitor III has been unable to take advantage of his full 1971 vacation entitlement.

Mr. Bland represented the City at the Telephone Company rate application hearings and this occupied a substantial part of his time during the early summer of last year. He re-scheduled his holidays to December, 1971, but the previous Corporation Counsel requested him to assist in drafting Charter amendments and to prepare for a debenture issue with respect to the West End Community Centre.

At present, Mr. Bland has a balance of 19 1/2 days remaining in his 1971 vacation entitlement. In accordance with established policy, he is permitted to automatically carry-over one week (5 days) to 1972 but Council approval is required for deferment of any additional vacation entitlement.

I therefore recommend that in accordance with the request of the Corporation Counsel, Mr. T. R. Bland, Solicitor III, be permitted to defer 14 1/2 days of his 1971 vacation entitlement to 1972."

YOUR BOARD

RECOMMENDS that the foregoing recommendation of the Acting Director of Personnel Services be adopted

4. Salary and Classification Review - One Position, Industrial Waste Control Inspector (Mr. T. Mayoh), Department of Permits & Licenses

The Director of Personnel Services reports as follows:

"At the request of the Director of Inspections, I have reviewed the duties and responsibilities of the above captioned position in the Inspection and Enforcement Division of the Department of Permits and Licenses.

City Council, on February 28, 1967, adopted a report entitled A Plan for the Organization of the Department of Permits and Licenses which contained a recommendation that the position of "Industrial Waste Control Inspector" be transferred from the Engineering Department to the Department of Permits and Licenses. This recommendation was implemented in early January of 1970. Initially the incumbent reported to the Director of Inspections but has now been placed under the supervision of the Plumbing Inspector III.

This position was last reviewed in 1963 which resulted in its reclassification from "Septic Tank Inspector" to "Industrial Waste Control Inspector" (a new classification). While on the establishment of the Engineering Department, the emphasis placed in this position was on keeping the City Sewerage Systems and particularly its pumping stations in operating order by ensuring that troublesome industrial wastes were not discharged to the system. While this is still an important element of the job, there has been a recent change in emphasis and certain new duties associated with this position. Specifically, the incumbent is

Cont'd.....

Board of Administration, February 18, 1972 . . . . (PERSONNEL - 4)

CLAUSE NO. 4 (Cont'd.)

now more concerned with the overall problem of industrial waste pollution; that is, with not only industrial wastes which pose functional problems to the sewerage system, but with industrial pollutants harmful to the environment considered in broad terms. Therefore, Mr. Mayoh has become increasingly concerned with industrial waste discharge to the Fraser River, False Creek and Harbour areas. In this connection, the incumbent works closely with officials of the Federal Fisheries Department and the National Harbour Board. Furthermore, in June of 1970, the Greater Vancouver Sewerage and Drainage District established new standards on industrial waste discharges which more clearly defined the limits to which certain substances may be discharged.

Compensating for the increased scope of industrial waste problems, Mr. Mayoh is no longer responsible for storm water drainage problems from private property to streets and lanes and septic tank inspections occupy less than 1% of the incumbent's time.

In view of this change in the position, I would recommend that it be reclassified from Pay Grade 22 to 23, effective from February 16, 1971. However, from approximately June 1, 1971 additional changes have been made in this position which affects this recommendation.

In May of 1971, Council adopted new amendments to the Plumbing By-Law to provide standards for industrial waste so that a more effective control program could be organized. This has necessitated that one Plumbing Inspector I be placed under Mr. Mayoh's supervision to assist him and that Mr. Mayoh train the remaining Plumbing Inspector I's to identify industrial waste problems in their district areas.

In consideration of this increased responsibility my final recommendation is that this position be reclassified to Pay Grade 24 effective from June 1, 1971.

In summary, I recommend that the position of "Industrial Waste Control Inspector" be reclassified from Pay Grade 22 to Pay Grade 23 for the period February 16, 1971 to May 31, 1971, and further increased to Pay Grade 24 effective from June 1, 1971. To reflect these changes, Class Specification No. 447, "Industrial Waste Control Inspector" has been appropriately revised.

Since the industrial waste program is still in a state of flux, I further recommend that this position be reviewed after six months.

The estimated additional cost of this proposal calculated at the increase of top steps (1971 2nd half rates) and including fringe benefits at 10% is \$1,080.

The cost of this proposal for 1971 (10 1/2 months) will be \$750, and the Comptroller of Accounts reports that the cost for 1972 (12 months) estimated at \$1,080 will be provided by an adjustment of the 1972 departmental salary appropriation during budget review.

This report has been discussed with the Director of Inspections and the Assistant Business Manager, Municipal & Regional Employees' Union, both of whom concur.

Cont'd.....

Board of Administration, February 18, 1972 . . . . .(PERSONNEL - 5)

CLAUSE NO. 4 (cont'd.)

SUMMARY:

<u>Incumbent</u>	<u>Present Classification</u>	<u>Proposed Classification</u>	<u>Effective Date</u>
T. Mayoh	Industrial Waste Control Inspector P.G. 22 (\$703-843)	Industrial Waste Control Inspector P.G. 23 (\$735-883)	Feb., 16, 1971 to May 31, 1971
		Industrial Waste Control Inspector P.G. 24 (\$922)*	June 1, 1971

1971 2nd half rates

\* Effective range under Personnel Regulation No. 160-1(a) (2)

YOUR BOARD RECOMMENDS:

1. that the foregoing recommendations of the Acting Director of Personnel Services be adopted.
2. that the revised Class Specification No. 447 "Industrial Waste Control Inspector" be approved.

FOR COUNCIL ACTION SEE PAGE(S) 150

BOARD OF ADMINISTRATION

PROPERTY MATTERS

FEBRUARY 18, 1972

RECOMMENDATIONS

1. Lease Tender Parking Site  
North end Granville Bridge

The Supervisor of Property and Insurance reports as follows:

"By Resolution of Council, dated February 8th, 1972, a lease of Portions Block 112 and 113, D.L. 541 within Cloverleaf area, was approved to two separate parties, Dominion Vancouver Motors Limited and Cecil Motor Hotel, for a 5-year term commencing January 1st, 1972, subject to a rental review at 2½ years, each lessee to bear all expenses except property taxes.

The name Cecil Motor Hotel was presented as the tenderer, when in fact, the lease should be drawn in the name of Leach Holdings Ltd., who are the owners and operators of the Cecil Motor Hotel.

RECOMMENDED that the lease be drawn in the name of Leach Holdings Ltd. based on the foregoing report."

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

2. Tender for Lease - Parking Site  
South-west Corner of Seymour and Drake Streets

The Supervisor of Property and Insurance reports as follows:

"The parking lot at South-west corner of Seymour and Drake Streets being Lot B, Block 113, D.L. 541, is blacktopped and accommodates approximately 100 cars. Tenders were called for its operation on the basis of a flat rate as well as a percentage of the monthly gross, these terms being for a period of 3 years commencing March 1st, 1972 to February 28th 1975. The lessee is to bear all expenses except property taxes. Tenders were opened at a meeting of the Board of Administration on February 7th 1972 as follows:

- (1) Leach Holdings Limited (Cecil Motor Hotel)

A flat rate of \$1,005.00 per month or 65% of the gross receipts per month, whichever is the greater.

- (2) Canada Wide Parking Services Limited

A flat rate of \$917.58 per month or 80% of the gross receipts per month, whichever is the greater.

- (3) Impark Limited

A flat rate of \$805.00 per month or 80% of the gross receipts per month, whichever is the greater.

(Continued)

Clause No. 2 (Continued)

- (4) Host Rent-a-Car  
A flat rate of \$610.00 per month or 78% of the gross receipts per month, whichever is the greater.
- (5) Metro Parking Limited  
A flat rate of \$475.00 per month or 67% of the gross receipts per month, whichever is the greater.
- (6) Allright Park Vancouver Limited  
A flat rate of \$325.00 per month or 72% of the gross receipts per month, whichever is the greater.
- (7) Mr. B. Barton  
A flat rate of \$162.50 per month or 62% of the gross receipts per month, whichever is the greater.

An analysis of the tenders has been conducted and it is considered that the tender from Leach Holdings Limited in the amount of \$1,005.00 per month or 65% of the gross receipts per month, whichever is the greater represents the highest return to the City.

RECOMMENDED that the tender from Leach Holdings Limited in the amount of \$1,005.00 per month or 65% of the gross receipts per month be accepted, the lease term to commence March 1st, 1972, and to expire February 28th 1975. The lessee is to bear all expenses except property taxes. The lease is to be drawn to the satisfaction of the Supervisor of Property and Insurance and the Corporation Counsel.

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

3. Subdivision Campbell Ave.,  
between Cordova and Powell Streets

The Supervisor of Property & Insurance reports as follows:

"On December 14th 1971, Council approved the closure of a portion of Campbell Avenue and its subdivision with the abutting City-owned Lots 1 to 4 and 37 to 40, Block 49, D.L. 181. The plan of subdivision has now been prepared, marginally numbered LD 1309, and it is

RECOMMENDED that plan of subdivision of Lots 1 to 4 and 37 to 40, Block 49, and closed portion of Campbell Avenue, D.L. 181, be signed by the Mayor and the City Clerk on behalf of the City of Vancouver and deposited in the Land Registry Office."

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

Board of Administration, February 18, 1972 . . . (PROPERTY MATTERS - 3)

CONSIDERATION

4. Lease Renewal, The Vancouver Art Gallery  
Association - 1145 West Georgia Street

The Supervisor of Property and Insurance reports as follows:

"The Lots 16, 17 and West half 18, Block 17, District Lot 185, were acquired for the purpose of a public art gallery.

Lots 16 and the West half of 17 were purchased and the remainder obtained by grant. The original lease commenced February 3rd, 1931 at a nominal rental of \$1.00 per annum. The previous lease renewal was for a period of 21 years expiring on February 2nd, 1972. It is noted that the Association is responsible for all maintenance and repair of the building and furnishings and insurance on same. However, the annual City grant to the Association takes into consideration certain of these costs. The Vancouver Art Gallery Association have now requested a lease renewal for a further 21 years from February 3rd, 1972 on the same terms and conditions."

Your Board submits the foregoing report of the Supervisor of Property and Insurance to Council for consideration.

\* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 150

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REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL  
ON PLANNING AND DEVELOPMENT

February 10, 1972

A meeting of the Standing Committee of Council on Planning and Development was held on Thursday, February 10, 1972, at 3:30 p.m., in #2 Committee Room, third floor, City Hall.

PRESENT: Alderman Bird (Chairman)  
Aldermen Broome, Calder, Linnell, Phillips,  
Rankin, Sweeney and Wilson

ABSENT: His Worship the Mayor (Civic Business)  
Alderman Adams (Leave of Absence)  
Alderman Hardwick

CLERK: M. James

Adoption of Minutes

The Minutes of the meeting of January 13, 1972, were adopted.

PART II

The following actions of the Committee are submitted to Council for information.

INFORMATION

1. Champlain Heights:  
Sites 19 and 20

Under date of December 2, 1971, the United Cooperative Housing Society, in a letter addressed to the Chairman personally, requested a hearing before this Committee to place before the Committee a request that:

- (a) the land be set aside for United now.
- (b) a cost formula be established of a pre-paid lease based on 60% of the market value, the lease term to be 50 years.
- (c) permission to build 1-bedroom homes in response to the expressed need.

Mrs. Shirley C. Schmid the Secretary-Treasurer of United Cooperative Housing Society spoke in support of the request of the Society and gave the following information:

that the United Co-operative Housing Society would pay full taxes in addition to the lease payment and that the formula for the lease payment is a negotiable item, the Society would like to see a reduction of density to 12 units per acre, the previous development by the Society has a lease which pays 8% on 80% of market value of the land with a five-year review -- the present proposal is much lower.

The Society would like either Site #19 or #20, 10% of the present residents in the Society's present development have an income in excess of \$10,000 per year.

The Director of Planning and Civic Development in reporting orally to your Committee requested deferment of any action at all on the disposal of Sites #19 and #20 at this time as the Department of Planning and Civic Development expected to have a report on Site #20 available by July and a report on Site #19 available by August of this year. The Department will also be submitting reports Sites #12, #13 and #14 within the next month.

Clause #1 continued

The Director of Planning and Civic Development also advised the Committee orally of the following statistics:

AREAS A,B,C,D.

<u>UNIT COST</u>	<u>Present &amp; Planned</u>	<u>Percent</u>
\$19,000 and below (Public Housing)	836	44
\$19,000 to \$30,000	772	40
\$30,000 and over	<u>316</u>	16
	1924	

If Sites #19 and #20 are shifted to Low Income

<u>UNIT COST</u>		
\$19,000 and below	1008	55
\$19,000 to \$30,000	500	28
\$30,000 and over	<u>300</u>	17
	1808	

Areas E and F (presently being designed) will supply another 1600 units making a grand total for Champlain Heights of 3,500 units. This total number of units is higher than what was previously proposed. The Committee was advised of sub-section (e) of Section 193A of the Vancouver Charter which provides that any lease entered into by the City as lessor, which has a term exceeding 30 years, must contain a provision for the revision of the annual rent at intervals not greater than ten years.

Your Committee noted also that other persons who had expressed interest in Sites #19 and #20 were not present at this particular meeting and, after further discussion, your Committee

RESOLVED that this matter be further considered at a meeting in three weeks time and that other interested parties be invited to be present.

The meeting adjourned at approximately 4:30 p.m.

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STANDING COMMITTEE OF COUNCIL ON GENERAL PURPOSES

FEBRUARY 10, 1972

A meeting of the Standing Committee of Council on General Purposes was held in the Council Chamber, third floor, City Hall on Thursday, February 10, 1972 at approximately 7:30 p.m.

PRESENT: Alderman Broome (Chairman)  
His Worship the Mayor  
Aldermen Bird, Calder, Hardwick,  
Linnell, Phillips, Rankin,  
Sweeney and Wilson

ABSENT: Alderman Adams (On Civic Business)

CLERK: D. Scott

The following recommendations of the Committee are submitted to Council:

RECOMMENDATIONS

1. Licensing Regulations : Door to Door Salesmen

The Vancouver City Council on November 16, 1971, passed the following motion:

"THAT consideration of Clause 2, of the report of the Board of Administration, dated November 12, 1971, (Licenses and Claims matters), be referred to the Standing Committee on General Purposes, in order to hear the delegation from the Better Business Bureau, as per the request received, and to hear any other delegations wishing to make a submission on the subject."

Mr. Vincent Forbes, Executive Vice-President, Better Business Bureau, appeared as a delegation and filed a brief dated January 26, 1972, wherein several cases alleged to be fraud were cited. He stated the greatest injury is being done by home repair contractors and concluded with the following recommendations:

- (a) For the types of businesses mentioned a Surety Bond in the amount of \$10,000.
- (b) A penalty of a minimum fine of \$1,000 for operating without a license, plus \$2,000 for the second offence and/or imprisonment where there is evidence that the public has lost money or been cheated. Consideration should be given to the restitution of such losses.
- (c) The appointment of additional staff to strengthen the investigative arm of the office of the Chief License Inspector.
- (d) Permits for home repairs or improvements to be obtained by the contractor and a more careful check made on the identity of the applicant.

Mr. Forbes advised that the Staff Sergeant in Charge of the Fraud Detail of the Vancouver City Police had suggested that every licensee in the home repair business should be finger printed for positive identification.

Cont'd...

Mr. Ed Murphy, radio open line commentator, CKWX, made a presentation and cited several cases which he alleged were fraudulent and recommended:

- (a) The publication of licensed applicants.
- (b) That a licensee be required to have a surety bond.
- (c) That bankruptcy checks be made on the applicant.
- (d) That fraud checks be made on the applicant.
- (e) Additional staff for the License Inspector.
- (f) Minimum fine for operating without a license - \$1,000 for first offence; \$1,000 fine and jail term for second offence; jail term for third offence.
- (g) That a three man Appeal Board be appointed to review license suspensions.

Mr. Murphy drew to the Committee's attention, several ads on pages 204 - 205 of the Yellow Pages of the telephone directory and stated it was his opinion that the addresses of these businesses should be shown in the ad, as four separate companies listed on these pages are, in fact, one company.

An invitation was extended to the audience to comment and several spoke briefly on the subject matter.

The License Inspector reported on the actions taken by his Department in respect of fraudulent operators. He noted that many of them use a number of aliases and are therefore difficult to locate. However, he stated that several of those mentioned this evening were not issued a 1972 license.

Representatives of the Police Department advised of the difficulties that are encountered in getting a successful conviction after charges are laid against the offenders. The fine is minimal and therefore there is no real deterrent.

The Corporation Counsel advised that several of the recommendations proposed by the delegations would require a Charter Amendment.

During the course of discussion, it was suggested that licensees be required to carry identification cards showing proof of license and a photograph of the applicant.

A communication from Mr. J. J. Volrich, dated December 3, 1971 was noted.

The Committee discussed the matter at length and it was

RECOMMENDED

- (a) That the Board of Administration report (Licenses and Claims matters) dated November 12, 1971, and the letter from Mr. J. J. Volrich dated December 3, 1971, be received.
- (b) That the various matters discussed this evening, and the various recommendations of the delegations, be referred to the Board of Administration for investigation and report.

2. Control of Door to Door Canvassers

Council on January 18, 1972, requested the Board of Administration report on the Control of Door to Door Charity Canvassers; such report to be considered at this time.

The Committee had before it an Information report of the Board of Administration dated February 1, 1972, attached to which was a report of the License Inspector of the same date and a memorandum to Commissioner Sutton Brown dated September 6, 1961.

The License Inspector advised that his office has no control over members of organizations or unpaid volunteers soliciting funds for charity, as no City license or permit is required.

Mr. Vincent Forbes of the Better Business Bureau presented and filed a brief dated January 26, 1972. He stated that several organizations are, more and more, lending their names to an event of some kind to be staged by a professional promoter. The promoters in turn, mention the charity which is to receive the proceeds when in fact, some are a 50/50 split on the net and some are 20% of the gross to the organization and 80% to the promoter.

The delegation recommended that Council take steps to appoint a Review Board for Charitable Solicitations. Any organizations intending to campaign for funds would make application to the Board; such application to show a proposed budget, anticipated costs and proposed final distribution of the funds raised. There would also be provision for a final audited financial statement to be filed with the Board at the conclusion of the drive.

After due consideration it was

RECOMMENDED that charitable solicitations and the matter of solicited 'ads' in programs for charitable organizations be referred to the Board of Administration for report.

FURTHER THAT the Better Business Bureau forward pertinent information on solicitations to the City Clerk as it is received by that Organization

The meeting adjourned at approximately 9:20 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 152